

Local Outbreak Engagement Board

Monday, 8th February, 2021
at 5.30 pm

PLEASE NOTE TIME OF MEETING

Virtual Meeting – Please Note:

A link to this meeting will be available on Southampton City Council's website at least 24hrs before the meeting

This meeting is open to the public

Members

Councillor Hammond (Chair)
Councillor Fielker (Vice-Chair)
Councillor Dr Paffey
Councillor Shields

Contacts

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PUBLIC INFORMATION

SOUTHAMPTON COVID-19 LOCAL OUTBREAK ENGAGEMENT BOARD

The Southampton Covid-19 Local Outbreak Engagement Board is responsible for strategic oversight of health protection regarding Covid-19 in Southampton, including prevention, surveillance, planning and response to ensure they meet the needs of the population.

The Board will support the local delivery of the primary objectives of the Government's strategy to control the Covid-19 reproduction number (R), reduce the spread of infection and save lives, in doing so help to return life to as normal as possible, for as many people as possible, in a way that is safe, protects our health and care systems and releases our economy.

The response will be delivered at various levels and by various partner organisations, but these will need to be brought together at local authority level through the Executive Director of Wellbeing (Health & Adults), supported by the Director of Public Health as lead officer, to ensure a community focus and appropriately tailored response. In addition to the place-based approach overseen by the Board the levels will include:

- National - a National Outbreak Control Plans Advisory Board will be established to draw on expertise from across local government and ensure the NHS Test and Trace programme builds on local capability, and to share best practice and inform future programme development;
- Regional - Co-ordination required on a regional level will be provided through the HIOW Local Resilience Forum and Integrated Care System arrangements;
- Local – Southampton COVID-19 Health Protection Board, working through Local Engagement Boards to define measures to contain outbreaks and protect health.

CONDUCT OF MEETING

TERMS OF REFERENCE

The terms of reference of the Cabinet, and its Executive Members, are set out in Part 3 of the Council's Constitution.

RULES OF PROCEDURE

The meeting is governed by the Executive

Procedure / Public Representations

At the discretion of the Chair, members of the public may address the meeting on any report included on the agenda in which they have a relevant interest. Any member of the public wishing to address the meeting should advise the Democratic Support Officer (DSO) whose contact details are on the front sheet of the agenda.

Fire Procedure – In the event of a fire or other emergency, a continuous alarm will sound and you will be advised, by officers of the Council, of what action to take.

Smoking policy – The Council operates a no-smoking policy in all civic buildings.

Access – Access is available for disabled people. Please contact the Cabinet Administrator who will help to make any necessary arrangements.

Southampton: Corporate Plan 2020-2025 sets out the four key outcomes:

- Communities, culture & homes - Celebrating the diversity of cultures within Southampton; enhancing our cultural and historical offer and using these to help transform our communities.
- Green City - Providing a sustainable, clean, healthy and safe environment for everyone. Nurturing green spaces and embracing our waterfront.
- Place shaping - Delivering a city for future generations. Using data, insight and vision to meet the current and future needs of the city.
- Wellbeing - Start well, live well, age well, die well; working with other partners and other services to make sure that customers get the right help at the right time.

Mobile Telephones – Please switch your mobile telephones to silent whilst in the meeting.

Use of Social Media

The Council supports the video or audio recording of meetings open to the public, for either live or subsequent broadcast. However, if, in the Chair's opinion, a person filming or recording a meeting or taking photographs is interrupting proceedings or causing a disturbance, under the Council's Standing Orders the person can be ordered to stop their activity, or to leave the meeting.

By entering the meeting room you are consenting to being recorded and to the use of those images

Procedure Rules as set out in Part 4 of the Council's Constitution.

BUSINESS TO BE DISCUSSED

Only those items listed on the attached agenda may be considered at this meeting.

QUORUM

The minimum number of appointed Members required to be in attendance to hold the meeting is 2.

and recordings for broadcasting and or/training purposes. The meeting may be recorded by the press or members of the public.

Any person or organisation filming, recording or broadcasting any meeting of the Council is responsible for any claims or other liability resulting from them doing so. Details of the Council's Guidance on the recording of meetings is available on the Council's website.

Disclosure of Interests

Members are required to disclose, in accordance with the Members' Code of Conduct, **both** the existence **and** nature of any "personal" or "prejudicial" interests they may have in relation to matters for consideration on this Agenda.

Personal Interests

A Member must regard himself or herself as having a personal interest in any matter

- (i) if the matter relates to an interest in the Member's register of interests; or
- (ii) if a decision upon a matter might reasonably be regarded as affecting to a greater extent than other Council Tax payers, ratepayers and inhabitants of the District, the wellbeing or financial position of himself or herself, a relative or a friend or:-
 - (a) any employment or business carried on by such person;
 - (b) any person who employs or has appointed such a person, any firm in which such a person is a partner, or any company of which such a person is a director;
 - (c) any corporate body in which such a person has a beneficial interest in a class of securities exceeding the nominal value of £5,000; or
 - (d) any body listed in Article 14(a) to (e) in which such a person holds a position of general control or management.

A Member must disclose a personal interest.

Continued/.....

Prejudicial Interests

Having identified a personal interest, a Member must consider whether a member of the public with knowledge of the relevant facts would reasonably think that the interest was so significant and particular that it could prejudice that Member's judgement of the public interest. If that is the case, the interest must be regarded as "prejudicial" and the Member must disclose the interest and withdraw from the meeting room during discussion on the item.

It should be noted that a prejudicial interest may apply to part or the whole of an item.

Where there are a series of inter-related financial or resource matters, with a limited resource available, under consideration a prejudicial interest in one matter relating to that resource may lead to a member being excluded from considering the other matters relating to that same limited resource.

There are some limited exceptions.

Note: Members are encouraged to seek advice from the Monitoring Officer or his staff in Democratic Services if they have any problems or concerns in relation to the above.

Principles of Decision Making

All decisions of the Council will be made in accordance with the following principles:-

- proportionality (i.e. the action must be proportionate to the desired outcome);
- due consultation and the taking of professional advice from officers;
- respect for human rights;
- a presumption in favour of openness, accountability and transparency;
- setting out what options have been considered;
- setting out reasons for the decision; and
- clarity of aims and desired outcomes.

In exercising discretion, the decision maker must:

- understand the law that regulates the decision making power and gives effect to it. The decision-maker must direct itself properly in law;
- take into account all relevant matters (those matters which the law requires the authority as a matter of legal obligation to take into account);
- leave out of account irrelevant considerations;
- act for a proper purpose, exercising its powers for the public good;
- not reach a decision which no authority acting reasonably could reach, (also known as the "rationality" or "taking leave of your senses" principle);
- comply with the rule that local government finance is to be conducted on an annual basis. Save to the extent authorised by Parliament, 'live now, pay later' and forward funding are unlawful; and
- act with procedural propriety in accordance with the rules of fairness.

AGENDA

1 **APOLOGIES**

To receive any apologies.

2 **DISCLOSURE OF PERSONAL AND PECUNIARY INTERESTS**

In accordance with the Localism Act 2011, and the Council's Code of Conduct, Members to disclose any personal or pecuniary interests in any matter included on the agenda for this meeting.

NOTE: Members are reminded that, where applicable, they must complete the appropriate form recording details of any such interests and hand it to the Democratic Support Officer.

3 **STATEMENT FROM THE CHAIR**

4 **MINUTES OF PREVIOUS MEETING (INCLUDING MATTERS ARISING)** (Pages 1 - 2)

To approve and sign as a correct record the Minutes of the meeting held on 8th December 2020 and to deal with any matters arising, attached.

5 **COVID-19 SITUATION UPDATE** (Pages 3 - 6)

Report of Interim Director of Public Health detailing the Covid-19 situation in Southampton.

6 **HAMPSHIRE AND ISLE OF WIGHT COVID-19 VACCINATION PROGRAMME** (Pages 7 - 10)

Report of the Interim Director of Public Health outlining the Hampshire and Isle of Wight Covid-19 Vaccination Programme.

7 **SOUTHAMPTON TEST AND TRACE** (Pages 11 - 14)

Report of Interim Director of Public Health detailing the Southampton Test and Trace service.

8 **EXPLAIN, ENGAGE, ENCOURAGE, ENFORCE** (Pages 15 - 22)

Report of the Interim Director of Public Health outlining the Explain, Engage, Encourage, Enforce approach to Covid-19 in Southampton.

9 LIVE EVENT QUESTION AND ANSWER SESSION

Live Event Question and Answer Session to Members of the Local Outbreak Engagement Board.

28th January 2021

Service Director Legal Business Operations

LOCAL OUTBREAK ENGAGEMENT BOARD
MINUTES OF THE MEETING HELD ON 8 DECEMBER 2020

Present: Councillors Hammond (Chair), Fielker (Vice-Chair) and Shields

In Attendance: Debbie Chase, Interim Director Public Health
Grainne Siggins, Executive Director Adult Social Care
Robert Henderson, Interim Executive Director Children Social Care
Dr Mark Kelsey, Chair, CCG Governing Body
Rob Kurn, Healthwatch and SVS Deputy Chief Executive
Derek Sandeman, Medical Director, University Hospitals Southampton
Supt Kelly Whiting, Hampshire Police
Carol Cunio, Council of Faiths (minute numbers 9-12)
Liz Hudswell, Solent University
Cathy Day, Southampton University

6. **STATEMENT FROM THE CHAIR**

7. **MINUTES OF PREVIOUS MEETING (INCLUDING MATTERS ARISING)**

RESOLVED: that the minutes for the Committee meeting on 29th September 2020 be approved and signed as a correct record.

8. **COVID-19 NATIONAL SITUATION UPDATE**

The Board received and noted the report of the Interim Director of Public Health detailing the Covid-19 national situation. The Board reflected that prior to the national lockdown which came into force on 5th November Southampton had been in tier 1, rates were low but were not without consequence for our health service. National restrictions came into force at the right time for Southampton as there had been an increase in numbers. Coming out of the national lockdown at the beginning of December Southampton went into tier 2 with the festive grace announced whereby up to 3 households could mix from 23rd – 27th December but it was important to note this would not be without risk. There would be a further review in two weeks which would look at 5 points:-

- Overall incident rate over 7-day period
- Any changes
- Numbers of over 60's contracting the virus
- Number of positivity rates
- Impact on the health systems not only with Covid related admissions but the winter pressures of this time of year and elective care starting to back up.

The Board noted the vaccine programme had begun its roll out and that Hands, Face, Space and Isolate remained the key message.

9. **COVID-19 LOCAL SITUATION UPDATE AND RESPONSE**

The Board received and noted the report of the Interim Director of Public Health detailing the Covid-19 local situation updates and response.

The Board particularly noted the use of mobile phone data which highlighted early warning trends such as mobility, during the national lockdown data indicated that movement had dropped off and there was compliance with the national restrictions. When lockdown lifted data indicated that movement had crept back up. Other trends that were being monitored included the monitoring of pathways and infection rates.

The Board noted that there had been a regional drop in infections and saw Southampton (62 cases) below both the England (148 cases) and South East (147 cases) average. In relation to age groups and infection it was noted that 20-29yrs was the highest followed by 10-19yrs and then the over 60's.

The Board noted that 600/700 people were being tested per week and as of today 3.6% had tested positive against the 4.6% the previous week. Hospital admissions in the last 7 days had seen 36 patients admitted which was a reduction of 14 from the previous 7 days. Mortality in the City was a total of 180, 112 of which were in hospital, 68 in the community and 54 in care homes.

10. **COVID-19 CHAMPIONS UPDATE**

The Board received and noted the report of the Interim Director of Public Health detailing the Covid-19 Community Champions update. The Board noted that the Community Champions project went live on 2nd September and the report provided a summary of the project to date and future direction.

Vicky Lee-Egerton and Ray White, Community Champions were in attendance at the meeting and with the consent of the Chair addressed the meeting.

11. **COVID-19 MARSHALS**

The Board received and noted the report of the Cabinet Member for Stronger Communities detailing Covid-19 Marshals. The Board noted that Southampton City Council had been awarded £153,929 for 4 months of Covid secure compliance activity in the City and the report detailed the Council's approach to delivering this along with the deployment of Covid-19 Marshals whose focus was the City Centre at weekends and busy district areas to provide advice and encouragement to follow and support the rules and provide a community feel. It was noted that their role did not have any enforcement powers.

12. **LIVE EVENT QUESTION AND ANSWER SESSION**

The Board held a live event question and answer session from members of the public. This can be viewed via the link to the meeting on the City Councils webpage: <http://www.southampton.gov.uk/modernGov/ieListDocuments.aspx?CId=748&MId=6528&Ver=4>

Agenda Item 5

DECISION-MAKER:	Local Outbreak Engagement Board		
SUBJECT:	COVID-19 Situation Report		
DATE OF DECISION:	8 th February 2021		
REPORT OF:	Interim Director of Public Health		
<u>CONTACT DETAILS</u>			
AUTHOR:	Name:	Dan King, Service Lead -Intelligence & Strategic Analysis	Tel: 02380832493
	E-mail:	dan.king@southampton.gov.uk	
Director	Name:	Debbie Chase, Interim Director of Public Health	Tel: 02380833694
	E-mail:	debbie.chase@southampton.gov.uk	

STATEMENT OF CONFIDENTIALITY	
N/A	
BRIEF SUMMARY	
A COVID-19 report is published by Southampton City Council on a weekly basis. The report summarises some of the key information published by the government, Public Health England and other agencies which can be used to monitor the coronavirus (COVID-19) pandemic both nationally and locally in Southampton.	
Elements of the Covid-19 report along with other key intelligence will be presented to the Local Outbreak Engagement Board, providing an update on the latest situation in Southampton.	
Members of the Board will be invited to provide verbal feedback on the COVID-19 situation in their sectors to support the Local Outbreak Engagement Boards understanding of the COVID-19 risks and impacts in Southampton.	
RECOMMENDATIONS:	
(i)	To note the latest situation report and weekly COVID-19 update.
(ii)	To receive verbal feedback from partner members of the Board on the COVID-19 situation in key sectors.
REASONS FOR REPORT RECOMMENDATIONS	
1.	To ensure that the Local Outbreak Engagement Board is informed about the latest local intelligence relating to the coronavirus (COVID-19).
ALTERNATIVE OPTIONS CONSIDERED AND REJECTED	
2.	No alternative options considered.
DETAIL (Including consultation carried out)	
3.	<u>Update on the national situation</u> The UK entered its third national lockdown on 5 th January 2021, replacing the four-tiered system of restrictions.

4.	The first Covid-19 vaccination was administered on 8 th December 2020. The Oxford AstraZeneca vaccine was approved on 30 th December and is now being rolled out alongside the Pfizer vaccine.
5.	Lockdown measures are expected to remain in place until mid-February at the earliest.
6.	Following a review in Parliament, lockdown laws have been extended to give councils the power to close pubs, restaurants, shops and public spaces until 17 th July 2021.
7.	<u>Update on latest data and intelligence</u> The primary functions of the Southampton Local Outbreak Engagement Board are to ensure political oversight of responses to outbreaks, provide direction and leadership for community engagement, provide assurance on resource use, and be the public face of local responses in the event of an outbreak.
8.	In order to fulfil these tasks, it is important that the Board has access to timely and accurate data and information on the coronavirus outbreak. An online coronavirus dashboard is published daily to help inform members of the public of the current coronavirus situation in Southampton. This dashboard can be found at: https://data.southampton.gov.uk/health/disease-disability/covid-19/covid-19-updates/
9.	The report contains information on the number of coronavirus cases, the rate of cases among the resident population, coronavirus related deaths, including where people have died and the number of people reporting coronavirus symptoms through NHS Pathways (for example, 999 calls, 111 calls and 111 online).
10.	Comparisons in the report are made between the last 7 days of complete data and the previous 7 days of data. Weekly variations in data, in the number of cases for example, is to be expected. Therefore, any changes should be interpreted alongside the overall trend, with sustained increases or decreases being more important than daily fluctuations. It is also important to highlight that the data in these reports, especially the most recent figures, are subject to revision. Data presented in these reports are correct at the time of publishing, but may subsequently be revised as more up to date data is made available.
11.	At the time of writing (data up to 15 th January) there have been 10,198 confirmed cases of COVID-19 in Southampton (includes both pillar 1 and 2 cases). There were 1,320 confirmed cases in the last 7 days, which is a reduction of -369 cases compared to the previous 7 days. This equates to around 189 new cases per day. Therefore, although infections remain high in Southampton, they are beginning to fall.
12.	At the time of writing, Southampton had a weekly infection rate of 523 per 100,000 population, which is higher than the South East average of 506 per 100,000 population and the England average of 498 per 100,000 population. Rates in Southampton continue to be high, but are now starting to fall in line with the South East and England trend.
13.	Up to 8 th January there have been a total of 215 COVID-19 deaths in Southampton. Of those, 139 died in hospital and 76 in the community (60 of

	which were in case homes). Resident deaths have started to increase once more as a result of the sharp increase in infections during December. In the last 2 weeks, there have been 25 Covid-19 related deaths, compared to 6 deaths in the previous 2-week period. Overall deaths (from all causes) in the city are now higher than expected levels for this time of year, based on historic trends over the last five years.
14.	COVID-19 data is received and updated daily, so the local picture can change quickly. Although this paper outlines the latest available information at time of writing, the picture may have changed by the time of the Outbreak Engagement Board meeting on 8 th February. Therefore, the latest available information will be presented at the meeting.
RESOURCE IMPLICATIONS	
<u>Capital/Revenue</u>	
10.	None. This report is for information only.
<u>Property/Other</u>	
11.	None. This report is for information only.
LEGAL IMPLICATIONS	
<u>Statutory power to undertake proposals in the report:</u>	
12.	N/A. This report is for information only.
<u>Other Legal Implications:</u>	
13.	The overarching Coronavirus Act 2020 and subsequent COVID-19 framework sets out responsibilities for a Local Outbreak Engagement Board to provide public engagement and community leadership.
14.	The framework notes “Local DPH teams and PHE will have good situational awareness and are best placed to monitor and identify potential issues in their area.” https://www.gov.uk/government/publications/containing-and-managing-local-coronavirus-covid-19-outbreaks/covid-19-contain-framework-a-guide-for-local-decision-makers#data
RISK MANAGEMENT IMPLICATIONS	
15.	COVID-19 risks are being managed in line with the council’s risk management framework.
POLICY FRAMEWORK IMPLICATIONS	
16.	None.
KEY DECISION?	No
WARDS/COMMUNITIES AFFECTED:	All
<u>SUPPORTING DOCUMENTATION</u>	
Appendices	
1.	Weekly COVID-19 updates: https://data.southampton.gov.uk/health/disease-disability/covid-19/covid-19-updates/

1.	None	
Equality Impact Assessment		
Do the implications/subject of the report require an Equality and Safety Impact Assessment (ESIA) to be carried out.		No
Data Protection Impact Assessment		
Do the implications/subject of the report require a Data Protection Impact Assessment (DPIA) to be carried out.		No
Other Background Documents		
Other Background documents available for inspection at:		
Title of Background Paper(s)		Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
1.	None	

Agenda Item 6

DECISION-MAKER:	Local Outbreak Engagement Board		
SUBJECT:	Hampshire and Isle of Wight COVID-19 Vaccination Programme		
DATE OF DECISION:	8 February 2021		
REPORT OF:	Interim Director of Public Health		
<u>CONTACT DETAILS</u>			
AUTHOR:	Name:	Debbie Chase	Tel: 023 80833694
	E-mail:	Debbie.Chase@southampton.gov.uk	
Director	Name:	Debbie Chase	Tel: 023 80833694
	E-mail:	Debbie.Chase@southampton.gov.uk	
STATEMENT OF CONFIDENTIALITY			
N/A.			
BRIEF SUMMARY			
<p>The NHS in Hampshire and Isle of Wight is continuing to vaccinate patients against coronavirus during the biggest immunisation programme in history. Across the county NHS teams, supported by a network of volunteers, are engaged in the huge effort to vaccinate the first four priority groups before the government's target date of mid-February. That means delivering a first dose to protect the over-80s, care home residents and staff, and frontline health and social care staff.</p>			
<p>This paper provides an update on the vaccination programme to date and planned continued roll-out across the county.</p>			
RECOMMENDATIONS:			
	(i)	The Local Outbreak Engagement Board is asked to note the progress of the vaccination programme and planned next steps.	
REASONS FOR REPORT RECOMMENDATIONS			
1.	N/A report is for information and discussion.		
ALTERNATIVE OPTIONS CONSIDERED AND REJECTED			
2.	None		
DETAIL (Including consultation carried out)			
3.	In December last year the rollout of the vaccination programme began with the Pfizer/BioNTech vaccine reaching patients 80 years of age and above, as well as frontline health and social care staff, based on The Joint Committee on Vaccination and Immunisation (JCVI) guidance for priority groups.		
4.	The COVID-19 vaccination programme has gained further momentum with the news that the Oxford/ AstraZeneca vaccine has been authorised for use. The first Oxford/AstraZeneca vaccinations started to be delivered to sites across Hampshire and the Isle of Wight in early January.		
5.	<p>The NHS has planned extensively to deliver the largest vaccination programme in our history, providing three different delivery methods:</p> <ul style="list-style-type: none"> • Hospital Hubs – which are focusing on NHS and social care staff 		

	<ul style="list-style-type: none"> • Local Vaccine Services – provided by GPs working together as Primary Care Networks (PCNs) • Vaccination Centres – large sites based within local communities and convenient for transport networks.
6.	The government has set a target to deliver the first dose of vaccinations to the first priority groups (over 80s, care home residents and staff, and frontline health and social care staff) by mid-February 2021. There is a high degree of confidence that the NHS in Hampshire and Isle of Wight has the capacity and resources in place to reach this target.
7.	In Southampton there are six Local Vaccination Service (LVS) sites operational in the city operated by our Primary Care Networks (PCNs) which bring together groups of GP practices working together to serve the needs of their populations. These are located in established healthcare facilities, mostly existing GP practice buildings. The first round of vaccinations took place before Christmas (W/C 14 th December 2020) at the PCN sites and some second dosages were administered 3 weeks later (W/C 4 th January 2021), though the national guidance has now changed with second doses due within 12 weeks of the first
8.	The LVS sites have delivered the majority of vaccinations so far locally. We also have a vaccination centre which is live at Oakley Road – this site initially offered vaccines to community healthcare staff and is also now accessible for priority groups.
9.	The deployment of the Pfizer vaccine from LVS sites has required some operational considerations such as provision for 15 min observation period by a clinician, this has led to use of heated marquees on some sites. The CCG and LVS sites have engaged positively with Southampton City Council departments who have supported with issues such as parking and traffic management on some sites. All sites have benefited from the support of local voluntary organisations and volunteers which has been extremely positive in supporting patient experience of these services.
10.	On 18 January it was also announced that people aged 70 and over and those who are listed as clinically extremely vulnerable will now also start receiving invitations to have the vaccination. Vaccinating the first two groups will remain the priority but vaccination sites which will have enough supply and capacity for vaccinating further people are allowed to offer vaccinations to the next two cohorts. Care home residents are also starting to be offered their vaccine already, and we are now rapidly scaling up the effort to reach people who are housebound.
11.	Residents are asked to wait to be contacted by the NHS for an appointment for vaccination. When it is the right time people will be contacted to make their appointments. For most people they will receive a letter either from their GP or the national booking system; this will include all the information they need, including their NHS number, to book an appointment. Some services are currently also phoning and texting patients to invite them in.
12.	Despite the phenomenal effort to stand up clinics so quickly and begin vaccinating people, the NHS is aware of frustrations people are feeling as they are unsure of when they might be invited for their jab. The NHS will continue to work in order of priority groups, as identified by the Joint

	Committee on Vaccination and Immunisation (JCVI) and will contact people when they are invited to receive the vaccination.
13.	Local people can support their local NHS by: <ul style="list-style-type: none"> • Making sure they are registered with a GP practice. • Ensuring their GP practice has up-to-date contact details for them – especially a mobile phone number if they have one. This makes it quicker and easier for them to make contact. There is no need to call the practice with this information – it can be updated online through the practice website. • Continuing to follow the government guidelines to keep themselves and others safe by complying with lockdown rules, washing your hands, covering your face, and giving other people space when you are out. This is really important even once you’ve had the vaccine.
RESOURCE IMPLICATIONS	
<u>Capital/Revenue</u>	
14.	This paper is for information only.
<u>Property/Other</u>	
15.	This paper is for information only.
LEGAL IMPLICATIONS	
<u>Statutory power to undertake proposals in the report:</u>	
16.	This paper is for information only.
<u>Other Legal Implications:</u>	
17.	This paper is for information only.
RISK MANAGEMENT IMPLICATIONS	
18.	This paper is for information only.
POLICY FRAMEWORK IMPLICATIONS	
19.	This paper is for information only.

KEY DECISION?	No
WARDS/COMMUNITIES AFFECTED:	N/A
<u>SUPPORTING DOCUMENTATION</u>	
Appendices	
1.	None
Documents In Members’ Rooms	
1.	None
Equality Impact Assessment	
Do the implications/subject of the report require an Equality and Safety Impact Assessment (ESIA) to be carried out.	No

Data Protection Impact Assessment		
Do the implications/subject of the report require a Data Protection Impact Assessment (DPIA) to be carried out.		No
Other Background Documents Other Background documents available for inspection at:		
Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)	
1.	None	

Agenda Item 7

DECISION-MAKER:	Local Outbreak Engagement Board		
SUBJECT:	Southampton Test and Trace		
DATE OF DECISION:	8 th February 2021		
REPORT OF:	Interim Director of Public Health		
<u>CONTACT DETAILS</u>			
AUTHOR:	Name:	Amy McCullough	Tel: 023 8083 3694
	E-mail:	amy.mccullough@southampton.gov.uk	
Director	Name:	Debbie Chase	Tel: 023 8083 3694
	E-mail:	debbie.chase@southampton.gov.uk	
STATEMENT OF CONFIDENTIALITY			
N/A			
BRIEF SUMMARY			
<p>Southampton Test and Trace went live as a pilot on 3rd December 2020, targeting areas in the city with the highest prevalence of Covid-19, to supplement the national Test and Trace service offering. The service demonstrated its effectiveness over the pilot period, adding value to the National Test and Trace service and helping to minimise the public health risks of onward transmission of COVID-19. Given its success, and the escalated Covid-19 situation in Southampton, the service will now be scaled up to ensure coverage for the whole city.</p>			
RECOMMENDATIONS:			
	(i)	The Local Outbreak Engagement Board is asked to note the progress and aims of Southampton's Test and Trace service.	
REASONS FOR REPORT RECOMMENDATIONS			
1.	N/A. Report is for information and discussion.		
ALTERNATIVE OPTIONS CONSIDERED AND REJECTED			
2.	None.		
DETAIL (Including consultation carried out)			
3.	<p>The Southampton Test and Trace service pilot covered Bargate, Basset, Bevois, Shirley and Woolston, approximately a third of Southampton's population. These initial Wards were chosen based upon the following criteria:</p> <ul style="list-style-type: none"> • Higher incidence of infection. • Wider risk of contracting infection through working/living conditions. • Higher proportions of younger people where infection rates are higher and may be less engaged with NHS Test & Trace. • Higher proportions of people with clinical vulnerability to COVID-19 (which include factors such as deprivation and ethnicity). <p>During the week commencing 14th December 2020, the pilot was expanded to cover some additional wards (Bitterne, Bitterne Park, Coxford, Peartree, Redbridge, Swaythling).</p>		

4.	The launch of a citywide local contact tracing service, covering all the Postcodes and Wards in the City, is an important tool in preventing onward transmission of COVID-19 across the city. Alongside the other key Outbreak Control Programme projects, as well as the vaccination programme (led by the NHS), the service will be an important part of Southampton City Council's response to the COVID-19 pandemic.
5.	As is the case for the pilot phase, the national Test and Trace service will "handover" residents that test positive (index cases) to Southampton Test and Trace where the national team have been unable to contact the resident within 32 hours. In this way, Southampton's Test and Trace service will augment the national service by continuing to try and contact residents for (up to) a further 72 hours. Contact by Southampton Test and Trace will initially be made by phone, email and text. After the third telephone attempt, a Community Engagement Lead will visit the resident's home to try to make contact on the doorstep.
6.	The expected benefits of a city-wide Southampton Test and Trace service include: <ul style="list-style-type: none"> • preventing the spread of COVID-19 infection in the City by increasing the proportion of residents that are successfully contacted where they have tested positive for COVID-19 • supporting vulnerable residents by identifying individuals and families that require support to self-isolate • informing intelligence on where higher levels of spread of infection may be taking place so that preventative action can be taken, and patterns can be monitored

RESOURCE IMPLICATIONS

Capital/Revenue

7.	Southampton Test and Trace is currently funded by the Test and Trace funding grant awarded by the Government (£1,571,231) and the Contain Outbreak Management Fund (£2,597,349). The projected costs for implementation of the service is £278,698 for 7 months (1-month pilot, plus 6 months of scaled up, city wide service provision). This includes initial set up costs, such as provision of necessary equipment and mandatory training and ongoing revenue costs for staffing, which is primarily through internal redeployees, and specialist, clinical advice provided by Southampton Primary Care Trust Limited (SPCL) as needed. The ongoing costs of the service are regularly monitored and reported to MCHLG monthly, as per the terms of the Contain funding allocation.
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Property/Other

8.	N/A
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LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

9.	Coronavirus Act 2020 and subordinate legislation
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Other Legal Implications:

10.	N/A
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RISK MANAGEMENT IMPLICATIONS		
11.	N/A	
POLICY FRAMEWORK IMPLICATIONS		
12.	N/A	
KEY DECISION?		No
WARDS/COMMUNITIES AFFECTED:		All wards.
<u>SUPPORTING DOCUMENTATION</u>		
Appendices		
1.	None	
Documents In Members' Rooms		
1.	None	
Equality Impact Assessment		
Do the implications/subject of the report require an Equality and Safety Impact Assessment (ESIA) to be carried out.		No
Data Protection Impact Assessment		
Do the implications/subject of the report require a Data Protection Impact Assessment (DPIA) to be carried out.		No
Other Background Documents		
Other Background documents available for inspection at:		
Title of Background Paper(s)		Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
1.	None	

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Agenda Item 8

DECISION-MAKER:		Local Outbreak Engagement Board	
SUBJECT:		Engage, Explain, Encourage, Enforce	
DATE OF DECISION:		8 th February 2021	
REPORT OF:		Interim Director of Public Health	
<u>CONTACT DETAILS</u>			
AUTHOR:	Name:	Amy McCullough, Consultant in Public Health	Tel: 023 80833694
	E-mail:	Amy.Mccullough@southampton.gov.uk	
Director	Name:	Debbie Chase, Interim Director of Public Health	Tel: 023 80833694
	E-mail:	Debbie.Chase@southampton.gov.uk	
STATEMENT OF CONFIDENTIALITY			
N/A			
BRIEF SUMMARY			
<p>Over the course of the Covid-19 pandemic, police chiefs nationally have followed a system called 'The Four E's'; 'Engage', 'Explain', 'Encourage', and 'Enforce' to carry out their role to ensure national restrictions are followed. The fourth 'E', 'enforce', is the issuing of penalty notices, which are now increasingly likely to be issued to anyone non-compliant with government guidance in line with a stronger enforcement strategy across the country. Southampton City Council have introduced a Covid-19 Engagement Innovation Fund, aimed at engaging the public with Covid-19 information and messaging and explaining guidance and legislation. Covid-19 Marshals were introduced by the Council to help encourage residents to follow the guidance and legislation. This report aims to provide a summary of actions taken by Southampton City Council and the police to follow 'The Four E's' strategy.</p>			
RECOMMENDATIONS:			
	(i)	To note the actions taken and future direction of the communications and engagement projects aimed at explaining and encouraging adherence to the Covid-19 national guidance	
	(ii)	To note the role of the Covid-19 Marshals in encouraging adherence to the guidelines, and the role of the police in enforcing compliance	
REASONS FOR REPORT RECOMMENDATIONS			
1.	N/A report is for information and discussion.		
ALTERNATIVE OPTIONS CONSIDERED AND REJECTED			
2.	None		
DETAIL (Including consultation carried out)			
Engage and Explain			
3.	National evidence from the first phase of the Covid-19 pandemic have shown that strong community engagement is crucial to preventing the spread of infection and to manage local outbreaks. Southampton City Council has developed a COVID-19 Engagement Innovation Fund to support projects that		

	<p>increase community awareness, engagement and compliance with key COVID-19 public health measures to prevent the spread of COVID-19 transmission, and/or improve outcomes following infection with COVID-19. The projects funded by this Innovation Fund will be embedded in communities and will be responsive to local needs.</p> <p>This Innovation Fund is part of a wider engagement programme developed at Southampton City Council on COVID-19, which also includes the COVID-19 Community Champions Scheme.</p>
4.	<p>The latest insight and data provided by the Intelligence, Information and Communication Team is used to inform targeted community engagement work and the work of the Covid-19 Champions and Marshals. Covid-19 Community Champions are provided with the latest information, advice and guidance about how to prevent infection, reduce onward transmission, and contain outbreaks. This is achieved through weekly live briefings, drop-in sessions, email bulletins and social media posts. Champions are encouraged to use the information to help keep themselves and their families safe and optionally to share the information in any way they choose</p>
5.	<p>Covid-19 Community Champions are able to raise issues and ideas at live briefings, finding solutions often exist within the network of champions. Champions ask for clarification on specific topics which the team include in subsequent briefings or as a top topic in weekly email bulletins. Champions provide insight that helps us shape the communications we provide to themselves and the wider population. Champions help shape the way we deliver briefings and the content that they find most useful</p>
6.	<p>A Community Response group has also been established to promote engagement. This a daily meeting with providers across the city who are assisting in responding to Covid-19.</p>
7.	<p>Southampton City Council has also developed a COVID-19 Engagement Innovation Fund to support community projects that increase community awareness, engagement and compliance with key COVID-19 public health measures to prevent the spread of COVID-19 transmission, and/or improve outcomes following infection with COVID-19. The Fund seeks to support projects that target groups in which prevalence of COVID-19 is highest (i.e. currently young people aged 18-30, though prevalence could increase in other groups as well), groups that are more clinically vulnerable to the severe symptoms of COVID-19, and harder to reach groups such as those whose first language is not English.</p>
8.	<p>Drop the Mask Productions has been awarded £2,000 from the COVID-19 Engagement Innovation Fund, with the potential for additional funding for further video productions. This is intended to:</p> <ul style="list-style-type: none"> • promote compliance with key COVID-19 national guidance. • promote and encourage people to become a COVID-19 Community Champion. <p>The videos are intended to be recorded by people speaking in a second language rather than subtitles so that they are more accessible.</p>
9.	<p>No Limits has been awarded £1,373 from the COVID-19 Engagement Innovation Fund. This is to specifically fund social media communications</p>

	<p>campaign, with input from No Limit's Youth Ambassadors and CYP. This is intended to:</p> <ul style="list-style-type: none"> • promote compliance with key COVID-19 national guidance • promote and encourage people to become a COVID-19 Community Champion in the content <p>Mental health and wellbeing are important factors to consider, especially with the ongoing challenges posed by COVID-19</p>
10.	<p>Yellow Door has been awarded £1,000 from the COVID-19 Engagement Innovation Fund. This is to contribute to staff time to coordinate, communicate and engage those Yellow Door works with in complying with national COVID-19 guidelines through digital and face to face channels.</p>
11.	<p>Shirley Warren Action Church has been awarded £1,190.59 from the COVID-19 Engagement Innovation Fund. This is to contribute to:</p> <ul style="list-style-type: none"> • written and visual materials for distribution • new signage, including polish language, suitable for the different community groups • room hire for four special Covid-19 awareness training days • health educator services for the training aspect of the Covid-19 awareness days • trained focus group facilitator services
12.	<p>PEEER Youth Service has been awarded £1,730 from the COVID-19 Engagement Innovation Fund. This is intended to:</p> <ul style="list-style-type: none"> • promote compliance with key COVID-19 national guidance. • promote and encourage people to become a COVID-19 Community Champion.
13.	<p>Home Group Southampton has been awarded £650 from the COVID-19 Engagement Innovation Fund. This is to specifically fund:</p> <ul style="list-style-type: none"> • communication • 'Coping during COVID' mental health materials • phones, expenses for volunteers to run COVID wellbeing line and speak to people isolated and alone • activity packs • Covid-19 mental health first aid training for staff and then cascade to the community
14.	<p>Rays of Hope has been awarded £2,000 from the COVID-19 Engagement Innovation Fund. This is intended to:</p> <ul style="list-style-type: none"> • promote compliance with key COVID-19 national guidance. • promote and encourage people to become a COVID-19 Community Champion.
Encourage	
15.	<p>On 22 September 2020 the Prime Minister announced that £60 million will be made available across the police and local authorities for Covid-19 compliance and enforcement activities. This funding is ringfenced for covid-secure compliance and enforcement. Southampton City Council was awarded funding of £153,929 for 4 months of covid-secure compliance activity.</p>

16.	This funding has supported the deployment of Covid-19 marshals alongside a communications campaign to encourage covid-secure compliance.
17.	The Communications Plan aligns with and works closely alongside the Community Engagement Plan. It recognises work to date, what we need to do, when we will do it and the lead for each action.
18.	<p>Examples of actions outlined within the action plan include:</p> <ul style="list-style-type: none"> • The development of a city-wide marketing campaign to encourage residents, businesses to take the right action at the right time to prevent the spread of infection of Covid-19. • Publish an accessible weekly update of the data the Health Protection Board uses to track the virus in Southampton • Engage both proactively and reactively with the local media on key issues relating to controlling the virus and following guidance <p>Support and amplify national messages relating to guidance and to the NHS Test & Trace programme.</p>
19.	The plan recognises the importance of partnership working to deliver important outbreak prevention control messages. The communications team will continue to collaborate with partners in neighbouring local authorities, the police, the NHS and colleagues in national government departments.
20.	The Southampton Covid-19 marshals were deployed citywide from the beginning of December 2020 and have since patrolled the city centre and district centres and visited businesses across the city to monitor and support Covid-19 safety measures.
21.	<p>The role of the marshals includes:</p> <ul style="list-style-type: none"> • Engaging, explain and encourage members of the public to follow COVID-19 guidelines • Directing pedestrians and support businesses to manage queues and one-way systems • Helping prevent mixing between groups in public spaces • Reminding members of the public to wear a face covering where required (unless exempt) and provide advice on how to wear face coverings • Visiting businesses to review COVID-19 safety compliance • Providing advice aligned to Government guidance and signposting businesses to this guidance • Reviewing and promote visibility of COVID-19 Secure messaging in business premises
22.	Covid-19 compliance concerns can be reported by members of the public via a webform at http://www.southampton.gov.uk/coronavirus-covid19/response/covid-marshals.aspx . Intelligence is also gathered from council services. This information is used to inform the deployment of the Marshals.
23.	In December 2020 Southampton was in tier 2 and non-essential retail and hospitality venues were open. The marshals supported a number of city centre businesses with queue management ensuring the safety of queuing customers and passers-by. They monitored the Night Time Economy ensuring social distancing was adhered to, and engaged with members of the

	public in high streets, district centres and areas where people might congregate such as the Westquay foodhall.
24.	Since Southampton entered tier 4 and the UK subsequently entered a national lockdown the marshals have continued to patrol public spaces across the city including high streets and parks, worked with local supermarkets to encourage social distancing and use of face coverings and are working with transport providers such as bus companies to encourage compliance with guidance.
25.	The marshals have visited a number of businesses across the city to provide support, or to respond to reported concerns about Covid-19 compliance and provide advice. This has resulted in positive feedback and noted improvements in specific premises.
26.	The marshals do not have enforcement powers, but will engage and encourage businesses and members of the public to follow guidelines including social distancing and face coverings. Where escalation to formal enforcement action is required this will be through the Police or the council's environmental health officers.
Enforce	
27.	Southampton City Council has enforcement powers to ensure compliance with the restrictions on business activity. The environmental health service is leading on this enforcement activity, working in close partnership with the police. The council has authorised environmental health officers experienced in regulating business activity as 'relevant persons' for the purpose of enforcing the health protection legislation.
28.	The environmental health officers are complemented by the work of the covid marshals, who engage, educate and encourage businesses and members of the public to comply with the guidance and the law. If the actions of the covid marshals do not lead to compliance by a business, follow up action is taken by the environmental health officers.
29.	Although both covid marshals and environmental health officers seek to work with businesses informally in the first instance, Southampton City Council has used the full extent of the powers available to secure compliance where a business persistently fails to meet legal requirements. This includes the use of formal prohibition procedures and legal proceedings.
30.	Experience has shown that most businesses respond positively to initial engagement by environmental health officers or Covid-19 marshals, with non-compliance often being due to a misunderstanding of the legal position. Some businesses require a more formal enforcement approach and the council will continue to pursue appropriate action when required.
31.	Policing data shows that Southampton has been one of the busiest areas in Hampshire for Covid related incidents, with 3146 reports, 16% of all Hampshire's reports (20,156). Enforcement activity has been relatively constant over the last 6 months, with some spikes in enforcement activity linked to specific activity at individual events.
32.	There have been 246 reports of licencing engagement and enforcement since 09/10/2020 (when data recording was refined and improved). Of these, 22.3% (50) have been linked to breach of closing requirements, however, there have been two periods where different trends have been observed. Towards the

	end of October, an increase in face mask/covering enforcement was noted, and in December, an increase in group bookings and excess numbers was recorded.
33.	Across both police enforcement and environmental health officer enforcement there is a need to balance Covid-19 enforcement activity with the need to respond to non Covid-19 demands, including the response to 'high harm crimes' (such as domestic abuse, child neglect and cruelty, drug supply and associated violence) and activity to prevent crimes. Covid-19 enforcement is being prioritised as part of the coordinated city-wide effort to reduce the spread of infection by ensuring that resources are focussed on situations presenting the greatest risk, or where non-compliance is deliberate and persistent.
RESOURCE IMPLICATIONS	
<u>Capital/Revenue</u>	
34.	On 22 September the Prime Minister announced that £60 million will be made available across the police and local authorities for compliance and enforcement activities. Of this £30 million has been allocated to local authorities and the remainder has been allocated to police forces. This funding is ringfenced for covid-secure compliance and enforcement. Southampton's funding allocation is £153,929 and Hampshire Constabulary has been awarded £778,166. Funding has been provided for four months, with an assumption that the funding will be used before March 2021.
<u>Property/Other</u>	
35.	N/A. This report is for information only
LEGAL IMPLICATIONS	
<u>Statutory power to undertake proposals in the report:</u>	
36.	Coronavirus Act 2020 and subordinate legislation. This report is for information only
<u>Other Legal Implications:</u>	
37.	N/A. This report is for information only
RISK MANAGEMENT IMPLICATIONS	
38.	N/A. This report is for information only
POLICY FRAMEWORK IMPLICATIONS	
39.	N/A. This report is for information only
KEY DECISION?	No
WARDS/COMMUNITIES AFFECTED:	All
<u>SUPPORTING DOCUMENTATION</u>	
Appendices	
1.	None

1.	None	
Equality Impact Assessment		
Do the implications/subject of the report require an Equality and Safety Impact Assessment (ESIA) to be carried out.		No
Data Protection Impact Assessment		
Do the implications/subject of the report require a Data Protection Impact Assessment (DPIA) to be carried out.		No
Other Background Documents		
Other Background documents available for inspection at:		
Title of Background Paper(s)		Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
1.	None	

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